# DEPARTMENT OF RESOURCES, RECYCLING & RECOVERY OF THE STATE OF CALIFORNIA

#### IN THE MATTER OF:

Golden State Recycling – Alfredo Hernandez

Address: 32210 Dunlap Boulevard, Yucaipa, CA

Type of Entity: Application Denial

File No.: IH18-006-BCR

**Certificate No.: CN556168** 

**PRECEDENTIAL DECISION No.: 23-03** 

## Designation of decision as precedential under Government Code Section 11425.60

Pursuant to Government Code Section 11425.60, the Department of Resources, Recycling and Recovery hereby designates as precedential its decision, dated June 6, 2018, in the above-referenced action.

This decision is designated precedential effective September 10, 2023,

Sacramento, California.

Dated: September 10, 2023.

As approved by Rachel Machi Wagoner on September 10, 2023,

Department of Resources, Recycling & Recovery.

#### **€**-filed

CalRecycle Legal Office

Date: 6/6/18

### STATE OF CALIFORNIA By: DM DEPARTMENT OF RESOURCES RECYCLING AND RECOVERY

| IN THE MATTER OF:   | ) File No. IH18-006-BCR  |
|---|--------------------------|
| GOLDEN STATE RECYCLING.,<br>CN556168;<br>ALFREDO HERNANDEZ, | ) ) ) DECISION AND ORDER |
| RESPONDENT.   | <b>)</b><br>)            |
|   | )                        |
|   | )                        |

#### I. INTRODUCTION

The Division of Recycling (Division) of the Department of Resources Recycling and Recovery (Department or CalRecycle) issued a notice to Alfredo Hernandez and Golden State Recycling (Respondent) dated January 17, 2018, denying Respondent's application for certification to operate a recycling center at 32210 Dunlap Boulevard in Yucaipa, California (Subject Location).

Respondent filed a timely request for hearing on the application denial pursuant to Title 14, section 2130 of the California Code of Regulations.

A hearing was conducted on May 24, 2018, in Sacramento, California. On that date, all evidence and testimony in this matter was received into the record. The Division provided an interpreter for Spanish and English translations.

Kris G. Chisholm, Attorney, CalRecycle, appeared on behalf of the Division. Respondent appeared in pro per.

Douglas C. Jensen, Attorney III, CalRecycle, presided over the hearing under a delegation of authority from CalRecycle Director, Scott Smithline.

#### II. ISSUE

Whether the Division's decision to deny Respondent's application for certification to operate a recycling center shall be sustained, modified, or reversed.

#### **III. EVIDENTIARY MATTERS**

The Division presented testimony from Hailynn Moors (Moors). Moors is a Certification Specialist within the Division. Her regular job duties include review of beverage recycling center certification applications and making recommendations to approve or

deny applications. Moors testified regarding her review and analysis of Respondent's application and her decision to deny it.

Respondent's son, Luis Hernandez, offered character testimony on behalf of Respondent.

Respondent testified on his own behalf.

Division exhibits 1-6 were admitted without objection.

Respondent exhibit A was admitted without objection.

#### IV. FINDINGS OF FACT

Respondent was previously certified to operate a recycling center at the Subject Location. That certification was revoked on November 1, 2014, for the following violations of the Act and Regulations:

- 1. Respondent paid and claimed California Refund Value (CRV) on ineligible out-of-state beverage containers.
- 2 Respondent falsified receipts and submitted claims for payment based in whole or in part upon falsified documents.
- Respondent split transactions to avoid daily load limits and reporting requirements.

On October 23, 2017, Respondent submitted an application to regain his certification to operate a recycling center at the Subject Location. That application was denied on January 17, 2018.

The stated basis for the denial was that Respondent failed to demonstrate to the satisfaction of the Division that he would operate in accordance with the Act and Regulations. (Pub. Res. Code§ 14538(a)(1).) The Division specifically pointed to the violations underlying the November 1, 2014, revocation.

At the May 24, 2018, hearing on certification denial, Respondent acknowledged and apologized for the violations that led to the certification revocation. He offered his assurances that, if given a second chance, he would operate in compliance with the Act and Regulations.

#### V. CONCLUSIONS OF LAW

The Division is charged with enforcing the California Beverage Container Recycling and Litter Reduction Act (Public Resources Code section 14500 et. seq.) (Act) and related regulations found at Title 14, California Code of Regulations, section 2000 et seq.

(Regulations). The Division is further charged with the duty of protecting the integrity of the California Beverage Container Recycling Fund (Fund). (Pub. Res. Code§ 14552.)

Section 14538(b)(1) of the Act requires an operator to demonstrate to the Division's satisfaction that it will operate in accordance with the Act. This burden of demonstrating compliance with the Act applies to applicants for certification.<sup>1</sup>

Here, the Respondent has an operational history that includes significant violations of the Act and Regulations. He acknowledges that he paid CRV on ineligible material, split loads to avoid daily limits and reporting requirements, and made claims for payment based on falsified receipts. Nonetheless, Respondent provides his assurances that he is sorry and will change his behaviors if given a second chance at certification.

However, Respondent's word that he has changed is not enough to overcome his violation history. Fabricating receipts is a very serious violation. Payments to operators from the Fund are based on self-reporting. When self-reporting is falsified, the integrity of the Fund is significantly damaged. Furthermore, Respondent's word cannot be attributed much weight given his history of dishonesty in his dealings with the Department. The Respondent has not met his burden of demonstrating compliance.

An additional basis for denial is provided by Public Resources Code section 14538(b)(2) which provides that the following condition be met for certification:

"If one or more certified entities have operated at the same location within the past five years, the operations at the location of the recycling center exhibit, to the satisfaction of the department, a pattern of operation in compliance with the requirements of this division and regulations adopted pursuant to this division." (Pub. Res. Code § 14538(b)(2).)

Here, the Subject Location has a non-compliant operational history within the past five years-specifically, the violations underlying Respondent's revocation. Such an operational history precludes any certification being granted for the Subject Location until the expiration of the five-year period.

Absent a statute or other authority fixing a different standard, the burden of proof requires proof by a preponderance of the evidence. (Evidence Code § 115.) Except as otherwise provided by law, a party has the burden of proof as to each fact the existence or nonexistence of which is essential to the claim for relief or defense that he is asserting. (Evid. Code§ 500.) Therefore, applicants for certification must meet the burden of proof by a preponderance of the evidence.

#### VI. DECISION AND ORDER

The Division's decision to deny Respondent's application for certification to run a recycling center is sustained.

IT IS SO ORDERED.

DATED: 6/6/18

**HEARING OFFICER** 

Douglas C. Jensen

Attorney III

Department of Resources Recycling and Recovery (CalRecycle)

#### **Cal** Recycle

#### DEPARTMENT OF RESOURCES RECYCLING AND RECOVERY

#### **LEGAL OFFICE**

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#### PROOF OF SERVICE

#### I, Dennet J. McFarlane, declare as follows:

I am a citizen of the United States, over the age of 18 years and not a party to this action. My place of employment and business is as in the letterhead.

On June 6<sup>th</sup>• 2018, I served the attached for entitled action:

<u>Decision and Order in The Matter of Golden State Recycling, CalRecycle Case No. IH18-006-BCR to:</u>

Alfredo Hernandez
Golden State Recycling Inc.
32210 Dunlap Boulevard
Yucaipa, CA 92399
goldenrecyclinginc@yahoo.com

Kris Chisholm, Senior Staff Counsel CalRecycle - Legal Office 801 K Street, MS 19-03 Sacramento, CA 95814 kris.chisholm@calrecycle.ca.gov

By:

| _L      | States.  | itea |
|---------|--|------|
|         | <b>Certified Mail</b> - In a sealed envelope, return receipt requested with Postage thereon f prepaid, in the United States mail.                | ully |
| IL      | Electronic Service - Sent to the email addresses listed above.   |      |
| declara | I declare under penalty of perjury that the foregoing is true and correct, and that this ation was executed at Sacramento, California, on the 6t |      |
|         |  | ×    |
|         | (Signature)  |      |