Referenced Regulations Companion Document

Please Note: These regulation excerpts and the provided hyperlinks are current as of the date of the training. Please ensure the latest regulations are used when reviewing technical documents. The regulations are listed in the order they are covered in the presentation.

California Code of Regulations

Title14. Natural Resources, Division 7. Department of Resources and Recovery, Chapter 3. Minimum Standards for Solid Waste Handling and Disposal

§ 17210. Scope and Applicability.

- (a) This Article informs an operator who holds a valid solid waste facilities permit of the process for applying for an emergency waiver of standards (waiver) in the event of a state of emergency or local emergency. The waiver grants an operator temporary relief from specific standards imposed by this Division or specific terms or conditions of a solid waste facilities permit issued pursuant to this Division. This Article implements and makes specific those provisions of Section 43035 of the Public Resources Code relating to the integrated waste management disaster plan.
- (b) This Article is not intended to limit the authority of the state or a local agency during a disaster or emergency.

§ 17210.1. Definitions.

- (a) "Agency" means the local agency responsible for compiling the disposal information from haulers and operators. The county is the agency unless a region is given the responsibility as part of a regional agreement.
- (b) "Board" means the California Integrated Waste Management Board.
- (c) "Disaster" means a natural catastrophe such an earthquake, fire, flood, landslide, or volcanic eruption, or, regardless of cause, any explosion, fire, or flood.
- (d) "Disaster Debris" means nonhazardous solid waste caused by or directly related to a disaster.
- (e) "Diversion" means the directing of solid waste from disposal or transformation by means of recycling, reuse, or composting.
- (f) "Emergency Waiver of Standards" means the document signifying approval by an enforcement agency which allows an operator, who holds a valid solid waste facilities permit, the ability to deviate from specified state minimum solid waste standards or terms or conditions of a solid waste facilities permit issued pursuant to this Division. The

waiver applies to the origin of waste; the rate of inflow for storage, transfer, or disposal of waste; the type and moisture content of solid waste; the hours of facility operation; and the storage time before the transfer or disposal of wastes, at a solid waste facility. This includes the establishment of a locally approved temporary transfer or processing site, if authorized by the enforcement agency.

- (g) "Enforcement Agency" means the agency designated pursuant to the requirements set forth in Public Resources Code, sections 43200 through 43221, or the Executive Director of the Board in the event that the enforcement agency (EA) is incapable of responding due to the nature of the emergency.
- (h) "Extent Feasible" is evidenced by the use of maximum efforts to recycle, reuse, or otherwise divert from disposal as much of the debris and other nonhazardous waste received by the solid waste facility as possible, as determined by the operator.
- (i) "Jurisdiction of Origin" means the incorporated city or the unincorporated area of the country where the waste originated.
- (j) "Local Emergency" means the duly proclaimed existence of conditions of disaster or of extreme peril to the safety of persons and property within the territorial limits of a county, city and county, or city, as described in Government Code section 8558(c), which conditions are likely to be beyond the control of the services, personnel, equipment, and facilities of that political subdivision and require the combined forces of other political subdivisions to combat, as stated in the proclamation by the governing body of a county, city and county, or city, or by an official so designated by ordinance adopted by such governing body to issue such proclamation.
- (k) "State of Emergency" means the duly proclaimed existence of conditions of disaster or of extreme peril to the safety of persons and property within the state, as described in Government Code section 8558(b), which conditions, by reason of their magnitude, are or are likely to be beyond the control of the services, personnel, equipment, and facilities of any single county, city and county, or city, and require the combined forces of a mutual aid region or regions to combat, as stated in a proclamation by the Governor.

§ 17210.2. Purpose and Limitations of an Emergency Waiver.

- (a) An emergency waiver may only be issued when there has been a proclamation of a state of emergency or local emergency, as those terms are defined in this Article.
- (b) An EA may approve and issue a waiver for the express purpose of enabling an operator of an existing permitted solid waste facility, a locally-approved temporary transfer or processing site, or a locally-approved temporary compostable material handling activity, to accept disaster debris and other nonhazardous wastes, in a manner not consistent with the terms and conditions of the relevant solid waste facilities permit or applicable state minimum standards, during the recovery phase of a state of emergency or local emergency.

- (c) The waiver may apply to specified state minimum solid waste standards or a specific term or condition of a solid waste facilities permit at an existing solid waste facility, a locally-approved temporary transfer or processing site, or a locally-approved temporary compostable material handling activity, which are related to the following: the origin of waste; the rate of inflow for storage, transfer, processing, or disposal of waste; the type and moisture content of solid waste; the hours of facility operation; and the storage time before transfer, processing, or disposal of nonhazardous waste.
- (d) The effective period of an initial waiver, once granted by the EA, shall not exceed 120 days. Upon receipt of the reports required in section 17210.5, the EA may extend the effective period of a waiver, as necessary, to assist in the recovery from an emergency.
- (e) All other state minimum standards and permit conditions which are not the subject of the waiver shall remain in effect.
- (f) A waiver may be modified, canceled, or revoked by the EA without advance notice should the EA determine that any of the following occurs:
 - (1) The use of such a waiver will cause or contribute to a public health and safety or environmental problem;
 - (2) The terms of the waiver are not being used expressly to handle the state of emergency or local emergency and are not in the best interest of the public health and safety;
 - (3) The waiver is no longer necessary;
 - (4) The solid waste facility operator is not utilizing disaster debris diversion programs to the extent feasible.

Operators

§ 17210.3. Request for an Emergency Waiver.

- (a) An operator may apply to an EA for a waiver after a disaster or emergency situation as defined in this Article, has been declared. The waiver shall only be granted with the express approval of the EA following a proclamation of emergency or declaration of disaster at the local or state levels.
- (b) To obtain a waiver, a solid waste facility operator shall submit a written request to the EA. The request for a waiver shall include, but not be limited to, the following information:
 - (1) A listing of the existing solid waste facilities permit terms and conditions to be waived in order to facilitate recovery and disposal of disaster debris in the event of a declared disaster or emergency;

- (2) A statement of the remaining disposal capacity of the solid waste disposal facility at the time of the request;
- (3) A description of all facility-related diversion programs and on-site recycling facilities; and
- (4) A listing of locally-approved temporary transfer or processing sites to be used to store disaster debris for future reuse or recycling.

§ 17210.5. Reporting Requirements for a Solid Waste Facility Operator.

- (a) The solid waste facility operator shall submit a written report to the EA and the local county agency (agency) within 90 days of activation of the waiver and every 90 days thereafter for the effective period of the activated waiver.
- (b) The written report shall include the following information:
 - (1) The daily amount of disaster debris received, diverted, and disposed at the facility;
 - (2) The jurisdiction of origin for the disaster debris received at the facility;
 - (3) The increase in tonnage or volume of waste received per day during the effective period of the activated waiver; and
 - (4) The facilities used to process the disaster debris.
- (c) If pursuant to section 17210.2(d) of this Article, the waiver is extended beyond 120 days, the operator shall submit a report, as described in subparagraph (b), to the EA and agency. The report shall be submitted once every 90 days until the end of the effective period of the waiver.
- (d) After the activated waiver expires, the solid waste facility operator shall continue to submit the information requested in item (b) above to any EA and agency, every 90 days, until there is no longer any discernable disaster related waste being processed or stored at the facility.

Enforcement Agencies

§ 17210.4. Granting an Emergency Waiver.

- (a) The EA may grant a waiver during the proclamation of emergency upon making the following findings:
 - (1) If the waiver is for an existing permitted solid waste facility the operator applying for the waiver holds a valid solid waste facilities permit;
 - (2) The waiver will not pose a threat to public health and safety or the environment;
 - (3) The operator identifies and implements, the the extent feasible, diversion programs to maximize diversion through reuse, recycling, or composting of disaster-related waste.
- (b) Within 7 days of receipt of the solid waste facility operator's request for a waiver, the EA shall notify the solid waste facility operator in writing whether or not the request for waiver has been granted. If the proposed waiver is not granted, the EA's notification shall contain reasons for the denial. The solid waste facility operator may reapply for the

waiver at a later date or submit necessary documentation to receive the waiver immediately.

§ 17210.6. Reporting Requirements for an Enforcement Agency.

- (a) The EA shall transmit a copy of the approved waiver to the Board within 15 days of its issuance.
- (b) The EA shall submit a copy of the operator's written reports to the board within 30 days of the receipt of the reports.

§ 17210.7. Selection of a Solid Waste Facility for Emergency Disposal and Diversion.

- (a) In the event of a state emergency or local emergency, the EA shall do the following:
 - (1) Assist a local government within its jurisdiction by providing a list of solid waste disposal facilities which have been granted a waiver. The list shall include site capacity for acceptance of waste, hours of operation, daily tonnage limits during the emergency, and on-site recycling and diversion for disaster-related debris.
 - (2) Survey the solid waste facilities within its jurisdiction and determine the diversion programs available at the facilities. Diversion information will be made available by the EA to an affected local jurisdiction and to the public during a declared emergency.

§ 17210.8. Authority of an Enforcement Agency.

(a) An EA may approve waivers of minimum standards and specific terms or conditions of a solid waste facilities permit, as needed, to respond to a disaster or emergency situation, as defined in section 17210.1.

§ 17210.9. Executive Director's Powers and Duties Relative to the Emergency Waiver.

- (a) Once the waiver is issued, the Executive Director of the Board shall review all EA waiver approvals. The Executive Director may condition, limit, suspend, or terminate an operator's use of a waiver, if it is determined that use of the waiver would cause harm to public health and safety, or the environment.
- (b) The Executive Director may condition, limit, suspend, or terminate an operator's use of a waiver if it is found that the operator has not utilized reasonably available waste diversion programs as identified in its waiver documentation.
- (c) The Executive Director shall report to the Board at a regularly scheduled meeting any granting of a waiver, and all determinations made concerning the waiver.

Public Resources Code

Division 30. Waste Management, Part 4. Solid Waste Facilities, Chapter 1. Solid Waste Facilities Standards, Article 2. Handling and Disposal Standards.

PRC 43035

- (a) The board, in cooperation with the Office of Emergency Services, shall develop an integrated waste management disaster plan to provide for the handling, storage, processing, transportation, and diversion from disposal sites, or provide for disposal at a disposal site where absolutely necessary, of solid waste, resulting from a state of emergency or a local emergency, as defined, respectively, in subdivisions (b) and (c) of Section 8558 of the Government Code.
- (b) The board may adopt regulations, including emergency regulations, necessary to carry out the integrated waste management disaster plan.

CalRecycle

Guidance: Emergency Waiver of Standards

Immediately following disasters, the cleanup effort and recovery often results in an increase in the quantity and variety of debris and material that may be sent to solid waste facilities for processing or disposal. The Emergency Waiver of Standards Regulations (Title 14, California Code of Regulations [CCR], Division 7, Chapter 3, Article 3, Section 17210 et seq.) describe a process for a solid waste facility operator to request a waiver of standards, permit terms and/or conditions in order to address changes needed to handle debris resulting from a declared emergency. These regulations describe the process for the use of emergency waivers that grant an operator temporary relief from specific standards imposed by 14 CCR or 27 CCR or specific terms and/or conditions of a solid waste facilities permit. The regulations also reference the establishment of locally approved temporary transfer or processing sites and locally approved temporary compostable material handling activities authorized by the enforcement agency.

The regulations allow local enforcement agencies (EA), upon request from an operator, to waive standards, terms, and conditions in solid waste facilities permits. Typically, the request is for the facilities to accept disaster debris in excess of the normal tonnage amounts, to accept and process waste types that might not normally go to a facility, or

to request that the facility be allowed to operate in a manner not consistent with specified permit terms, conditions, or certain state minimum standards.

Claiming Disaster Debris Disposal Deductions

The California Integrated Waste Management Act (AB 939, Sher, Chapter 1095, Statutes of 1989 as amended [IWMA]) requires each city, county, or regional agency (jurisdiction) to reduce waste by reuse, recycling, composting, or other diversion activities. Jurisdictions must report annually to the California Department of Resources Recycling and Recovery (CalRecycle) on the progress they are making in reducing waste.

To prevent a jurisdiction's diversion from being impacted by disaster waste, the IWMA allows disaster waste to be subtracted from disposal tons if it is tracked. Because disasters (for example, earthquakes, fires, and floods) can generate a lot of waste, it is important for facility operators to track this waste to assure disposal reporting accuracy.

Emergency Services

Office of Governor Gavin Newsom: Newsroom

Press Releases, Executive Orders, Media Advisories, Proclamations, and "On the Record" Column

Cal OES 2022 Incidents

Resources for the Governors Offices of Emergency Services. Referenced links to 2022 incidents and associated programs to aid in the event of a declared emergency.

Debris removal

The State's Consolidated Debris Removal Program has two phases:

In Phase I, local government, state and federal agencies have organized teams of experts and contractors to inspect the property and assess, make safe, and/or remove any household hazardous waste that may pose a threat to human health, animals, and the environment such as batteries, herbicides, pesticides, propane tanks, asbestos siding, and paints. Phase I is automatic and includes all residential properties that have been destroyed by the fires.

In Phase II, local, state and federal officials will coordinate to conduct fire-related debris removal from the property elected to participate in the State Program by signing a Right-of-Entry Form.

FEMA California Region 9

FEMA has information to help you prepare for, respond to, and recover from disasters specific to your location. Find local disaster recovery centers, flood maps, fact sheets, FEMA contacts, and other resources