

# Enforcement Advisory Council (EAC)

## Solid Waste Management Through Partnership

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Meeting Minutes from 2025 December CalRecycle TTS

Tuesday, December 09, 2025

10:05 AM – 11:15 AM

Hyatt Regency Monterey/Hybrid Meeting (Zoom)

### I. Introductions:

Norma Campos-Bernal	Santa Barbara County/ Southwestern Roundtable & EAC Chair
Alphonso Andrade	Imperial County/ Southern Roundtable Chair
George Kasikarin	Los Angeles City/ Southern City LEAs & EAC Co-Vice Chair
Allen Chiu	San Mateo County/ Bay Area Roundtable & EAC Co-Vice Chair
Mario Kalson	Humboldt County/ CCDEH Co-Chair
Nikolaus Grunder	Humboldt County/ Northern Roundtable Chair
Hany Benjamin (Virtual)	Calaveras County/ North Central Roundtable Co-Chair
Samantha Bailey	Placer County/ North Central Roundtable Co-Chair
Suzie Dawley	Yolo County
Tim Kraus	Contra Costa County
Chad San Juan	Kern County/ South Central Roundtable Co-Chair
Lindsay Hullinger (absent)	Kings County/ South Central Roundtable Co-Chair
Paul Harden	San Jose City/ Northern City LEAs Chair
Aryam Blanco	Sonoma County
Colleen Hines	San Diego County
AJ Sekhon	Santa Clara County
Brent Casey	Riverside County
Greg Pirie	Marin County
Charles Genkel	Ventura County/ CCDEH Co-Chair
Jeff Johnson (Virtual)	Riverside County/ CCDEH
Jeffery Marshal (Virtual)	Kern County/ CCDEH
Jerry Oser (Virtual)	Inyo County/ CCDEH
Dr. Sara Levin (absent)	Contra Costa County/ CCLHO
Mark de Bie	CalRecycle
Nevin Yeates	CalRecycle
Angela Gomez	CalRecycle
Ramon Ruiz	CalRecycle

Stephanie Young	CalRecycle
Martin Perez (Virtual)	CalRecycle
Ashley Yee (Virtual)	CalRecycle
Carley Bartlett	CalRecycle
Alvin VoTran	CalRecycle
Cordero Rychard	CalRecycle
Stephanie Becker	CalRecycle

**II. CCDEH SWRRC & EAC Joint Meeting Agenda Review (late additions):**

**A. No late additions**

**III. CCDEH Report**

**A. CCDEH SWRRC New Co-Chair**

1. Mario Kalson (Humboldt County) has been appointed as the new Co-Chairperson for the CCDEH SWRRC, serving alongside current Chair Charles Genkel (Ventura County).

**B. Review of Annual 2024-25 CCDEH SWRRC Summary Report**

1. Justin Malan has retired and Amanda Bloom became the new CCDEH Executive Director.
2. Charles Genkel, Chair of the Solid Waste and Resource Recovery Committee (SWRRC), presented a summary of the committee's 2024-2025 Annual Report. He stated that the SWRRC continues to focus on emerging policy issues related to waste disposal, diversion, resource management, and sustainability. Genkel reported that during the 2025 legislative year, the committee tracked nine state bills, with three ultimately being enrolled. Specifically, he mentioned AB 411, an enrolled bill regarding solid waste composting and livestock carcasses and noted the committee's ongoing technical assistance on AB 28, which addresses subsurface temperatures at solid waste landfills. He emphasized the committee's coordination with CalRecycle to facilitate local jurisdictional roles in implementing SB 1383, which establishes targets for 2025 to reduce organic waste disposal and recover edible food. Highlighting the importance of collaborative partnerships, he noted the SWRRC's continued engagement with the Enforcement Advisory Council and the Illegal Dumping Technical Advisory Committee. Looking ahead to future projects, Genkel outlined that the committee will continue supporting SB 1383 implementation, seek legislative sponsorship to modernize testing and land application standards for biosolids to protect human health, and continue reviewing legislation to advise the CCDEH Executive Committee.

#### IV. CalRecycle Discussion Items

##### A. Deputy Director's Report (Mark de Bie)

###### 1. Legislation update

###### a. **AB 70** – approved by Governor

- i. The act requires that element to include a 50% solid waste diversion requirement, as specified, and provides that up to 10% may be achieved through biomass conversion under certain conditions, with biomass conversion defined as the production of heat, fuels, or electricity by certain means from specified materials. One of the conditions for using biomass conversion to satisfy a portion of the solid waste diversion requirement is that pyrolysis not be included in the source reduction and recycling element. Pyrolysis is not defined for that purpose or for other purposes in the act. This bill would define pyrolysis as the thermal decomposition of material at elevated temperatures in the absence or near absence of oxygen.

###### b. **AB 411** – approved by Governor

- i. Current law prohibits a dead animal hauler or any other person from transporting a dead animal to any place, other than to certain specified facilities or destinations, unless a certain waiver is granted by the State Veterinarian, as specified. Current law requires the Department of Resources Recycling and Recovery to adopt and revise minimum standards for solid waste handling, transfer, composting, transformation, and disposal, as prescribed. Pursuant to this authority, the department has adopted a regulation that prohibits the composting of unprocessed mammalian tissue except when received from certain sources. This bill would, notwithstanding those prohibitions, authorize any part of a livestock carcass resulting from a routine livestock mortality event or on-farm processing to be composted if certain requirements are met, including, among others, that the composting is conducted in accordance with best management practices for livestock composting adopted by the Secretary of Food and Agriculture, as specified.

Language in the bill speaks to adopting Best Management Practices, to include collaboration with LEAs and establishing procedures for noticing LEAs.

CDFA has starting working with CalRecycle and the Water Board on the BMPs.

- c. **SB 279** – Approved by Governor
  - i. Current law requires the Department of Resources Recycling and Recovery to adopt and revise regulations setting forth minimum standards for composting, in accordance with law. Current regulations require all compostable materials handling activities to obtain a permit prior to commencing operations and to comply with specified requirements. Current regulations specify 4 regulatory tiers for composting operations, with different requirements for each tier. The 4 tiers are excluded, enforcement agency notification, registration permit, and full solid waste facility permit. In the excluded tier, existing regulations specify the “excluded activities” that do not constitute compostable material handling operations or facilities and, therefore, are not subject to permit requirements or other regulatory requirements. One of the excluded activities is the composting of green material, agricultural material, food material, and vegetative food material, alone or in combination, if the total amount of feedstock and compost onsite at any one time does not exceed 100 cubic yards and 750 square feet. This bill would expand this excluded activity exemption for composting activities by eliminating the maximum square-foot condition and authorizing a total amount of feedstock and compost onsite at any one time of up to 200 cubic yards, or 500 cubic yards for a composting activity owned by a public agency, as defined.

These bills will require revisions to regulations, CalRecycle will look into rulemaking in 2026.

## 2. **Program EIR for small/medium composting update**

- a. SB 1046 required CalRecycle to prepare and certify, by January 1, 2027, a program environmental impact report to streamline the permitting process for small and medium compostable material handling facilities and operations in the state that accept agricultural, food, and green material. The program environmental impact report shall streamline the process with which jurisdictions can develop and site those facilities and operations.

CalRecycle staff is currently in the contract process.

**B. Illegal Dumping Technical Advisory Committee (IDTAC) Update (Stephanie Becker)**

1. 5-10 mins:

I believe most of you are familiar with the Illegal Dumping Technical Advisory Committee (IDTAC), whether participating at meetings or receiving information through the Illegal Dumping Email Updates listserv hosted by member, CalRecycle.

The committee continues to assess the extent, cost and potential solutions to the complex & long-term problems associated with illegal dumping, sharing findings, best practices, and strategies. The IDTAC provides ongoing expertise for CalRecycle and the state of California, is comprised of voluntary members (roughly 30 members from a variety of sectors), and is not required to function under the statutory requirements of a legislative or department-created committee.

The committee continues to tackle timely/outside inquiries while also honing in on specific goals or focus topics such as the committee's current theme: Tools to address illegal dumping through local cooperative efforts

This past year the committee has showcased what jurisdictions/communities are doing around collaboration – their task forces, which are sometimes regional, some of their strategic plans, which some have been recently authored/updated, and even how grants have assisted these efforts. Aside from more recent plans & guidance, the committee also made sure to reflect on past reports & studies that highlight the importance of collaboration for this type of work. Deeper dives have included specific case studies, how to right size your approach... to properly address the type of dumpers/culprits most apparent in your environment (like commercial dumping, multifamily dwellings, specific material types, etc.). Additionally, a subset focus has started – best approaches around metrics—as it is often hard to assess which illegal dumping strategies are most successful and what this looks like. Some enforcement teams have seen success.

It's probably important to mention the committee continues to work with member Caltrans' and their Clean CA initiative Team – a multipronged initiative and a vision from the governor around overall state beautification. These efforts are also supported/contracted in part through member Keep California Beautiful. A piece of this initiative is the Clean CA Community Designation—a pledge urging communities/jurisdictions to complete a list of requirements/criteria to designate their said community/jurisdiction is a Clean CA Community. The list of pledge criteria/suggestions align with committee overall recommendations. The different work products from this initiative have

also been able to serve as examples for IDTAC current focus.

The committee continues to evolve, and many find the 4 subcommittees Standards, Outreach, Strategy and Enforcement fruitful, where topics get drilled down further including what Standard Operating Procedures & Training look like, how illegal dumping fits into the Zero Waste Plan both statewide and rural, acknowledgement of SB54's CA Plastic Pollution Mitigation Fund and stormwater True Source Control efforts. There is a lot of appetite for illegal dumping enforcement; cameras approaches and vendors, model ordinances and training—in October IDTAC partnered with CHMIA to host their Introduction to Illegal Dumping Investigations course.

IDTAC continues to participate in and promote member Alameda County Supervisor Nate Miley's Statewide Conference on Illegal Dumping happening April 30 & May 1 of 2026. Now 5 years strong with past content available, the IDTAC helps disseminate this information and continues to work on their own illegal dumping toolbox which continues to be revamped and has been a needed asset and repository for many.

Considering each community/jurisdiction, the IDTAC aims to tackle it all from policy to boots on the ground and aims to specifically tap members when appropriate. Please advise on any immediate needs you have, otherwise the committee plans to continue its current focus topic a little bit longer. Lastly, recent Illegal Dumping Solutions Survey Report finalized in October from Supervisor Miley & Team surveyed 375 experts—one gap identified was institutional knowledge, which is another reason for collaboration efforts, even if just every so often.

### **C. Illegal Disposal Regulation Update (Alvin VoTran)**

1. Emergency Rulemaking was readopted for the second time on November 10, 2025 and became effective on **November 13, 2025**.

The 180-day extension continues the amendment of sampling and recordkeeping requirement for solid waste facilities, operations, and activities to ensure that any facility and operation sending material to a location to be land applied are sampling to affirm material is suitable for land application. The sampling test results, weights, and end destination for each load sent offsite are included in the operator records. The regulations also continue the EAs requirement to review this new recordkeeping data to track the flow of material, investigate, and enforce land application activities to prevent unlawful disposal of material.

The second readopt expires on **February 12, 2026**.

CalRecycle staff are in the process of completing the certificate of compliance process to make permanent the emergency regulations prior to the expiration date of February 12, 2026. The 45-day comment period for the permanent rulemaking began July 18, 2025, and ended on September 9, 2025, and the hybrid public hearing was held on September 2, 2025, at the CalRecycle headquarters. CalRecycle staff expects to submit the final package to the Office of Administrative Law prior to this deadline.

## **V. EAC Report, Status, and Updates**

### **A. EAC Report and Jurisdictional Updates**

1. It was reiterated that a prior motion passed to reduce the frequency of EAC meetings from six to two per year. CalRecycle's EAC webpage will need to be updated to reflect this new schedule.
2. As there were no new candidates, Norma Campos-Bernal (Santa Barbara County) graciously agreed to extend her tenure as EAC Chair. Her new term will conclude on May 23, 2027.
3. Allen Chiu (San Mateo County) is the new Chairperson for the Bay Area Roundtable.
4. Allen Chiu (San Mateo County) was nominated for and accepted the position of EAC Co-Vice Chair. He succeeds Arthur Surdilla (Alameda County), who previously served as both the Chairperson for the Bay Area Roundtable and the EAC Co-Vice Chair.
5. Chad San Juan (Kern County) and Lindsay Hullinger (Kings County) are the new Co-Chairpersons for the South Central Roundtable.
6. Nikolaus Grunder (Humboldt County) is the new Chairperson for the Northern Roundtable.
7. Hany Benjamin (Calaveras County) is the new Chairperson for the North Central Roundtable.

## **VI. Additional Discussion Items**

- A.** Charles Genkel (Ventura County) raised a question about Senate Bill (SB) 54, the *Plastic Pollution Prevention and Packaging Producer Responsibility Act*, on how it is impacting the environment. SB 54 is a landmark 2022 California law that mandates a sweeping overhaul of the state's plastic and packaging waste management. It requires that by 2032, all single-use packaging and plastic food service ware sold in California be recyclable or compostable, with a 25% reduction in plastic packaging production.
- B.** Mark de Bie (CalRecycle) provided a historical overview regarding the classification of the Technical Training Series (TTS). Formerly known as the "Annual LEA/CalRecycle

Conference," the TTS is distinct from a traditional conference. It is structured as a targeted educational program specifically designed to fulfill regulatory, training and compliance requirements for Local Enforcement Agencies (LEAs), Waste Tire Enforcement Agencies (TEAs) and facility operators, rather than serving as a general industry networking event.

- C. A representative from CalRecycle initiated a discussion regarding the ongoing relevance and utility of in-person joint meetings between the EAC, CCDEH, and CalRecycle. The majority of attendees affirmed their support for the current format, concluding that the in-person meetings remain highly valuable for collaboration.
- D. CalRecycle LEA Grant Utilization: Greg Pirie (Marin County) encouraged all attendees to fully utilize available CalRecycle LEA grants to support and enhance their local programs.

**VII. Next EAC Meeting and Close Meeting:**

- A. Next EAC Meeting is scheduled to be on Wednesday, April 8, 2026.
- B. Close Meeting: 11:15 AM